

# Government of Jammu and Kashmir Department of Rural Development and Panchayati Raj Civil Secretariat- Jammu/Srinagar

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### Notification

Srinagar, the 12h of August, 2024

S.O 391 In exercise of the powers conferred by Section 32 of the Mahatma Gandhi National Rural Guarantee Act, 2005 (Central Act 42 of 2005), the Government of Jammu & Kashmir after pre-publication of draft rules vide S.O-366 dated 15-07-2024 as required under sub-section (l) of section 32 of the Act, hereby notifies the following rules.

## 1. Short Title & Commencement.

- (1) These rules may be called Jammu and Kashmir Mahatma Gandhi National Rural Employment Guarantee Scheme Unemployment Allowance Rules 2024.
- (2) They shall extend to the rural areas of whole of Jammu and Kashmir.
- (3) They shall come into force on such date as the Government may by notification in the official Gazette, appoint in this behalf.

#### 2. Definition

- (1) In these rules, unless the context otherwise requires.
  - (a) "Act" means the National Rural Employment Guarantee Act-2005 (Act No.42 of 2005)
  - (b) "Appellate Authority" means the District Program Coordinator"
  - (c) "Department" means the Department of Rural Development and Panchayati Raj, Government of Jammu and Kashmir.
  - (d) "District Program Coordinator" means District Development Commissioner of the concerned District.
  - (e) "Additional District Program Coordinator" means a district level officer of rural development department appointed or designated as such in each district in order to assist the District Program Coordinator in the implementation of Mahatma Gandhi National Rural Employment Guarantee Scheme.
  - (f) "Program Officer" means the Block Development Officer.
  - (g) "Block" means Community Development Block.



- (h) 'Central Rules' means the rules framed by the Government of India under the Act.
- (i) "SEGC" means State Employment Guarantee Council, the nodal agency for implementing MGNREGS, 2005 in Jammu and Kashmir, and
- j) "Wage rate for unskilled workers" means the daily wage rate fixed by the central Government from time to time, for the unskilled workers under the Mahatma Gandhi National Rural Employment Guarantee Scheme.
- (2) The words and expressions used in these rules and not otherwise defined in these rules, shall have the meaning(s) respectively assigned to them in the Act.

# 3. Eligibility to receive Unemployment Allowance:

(1) An applicant who is registered under the scheme and is not provided such employment within fifteen (15) days of receipt of his/her application seeking employment, or from the date on which the employment has been sought in the case of an advance application whichever is later, he shall be entitled to a daily unemployment allowance equal to one – fourth of the wage rate for the un-skilled worker for the first thirty (30) days during the financial year and one-half of the wage rate for un-skilled worker for the remaining period of the financial year.

Provided that the applicant shall be able to produce, if necessary, the receipt issued with the date of acknowledgement of the oral or written application for employment made through any of the means indicated under paragraph (8) of schedule (1) of the Act and registered at the Halqa Panchayat alongwith an entry in the computer / Management Information system.

- (2) The liability of the Government of Jammu & Kashmir to pay unemployment allowance to a household during any financial year shall cease in certain circumstances in terms of subsection (3) of section (7) of the Act.
- (3) Dis-entitlement to receive unemployment allowance to a household in certain circumstances shall as per section 9 of the Act.
- (4) The Additional District Programme Coordinator / Programme Officer can reject the payment of unemployment allowance in certain cases only on grounds of *force majeure*.

# 4) Procedure for filing claim:-

(1) A person who has not been provided employment and is entitled to claim unemployment allowance shall make an application in Form No. 1 to the Programme officer or Secretary of the Halqa Panchayat on the next day of the fifteenth day from which she/he has applied for the job or from the date on which the employment has been sought in case of an advanced petition whichever is later.

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(2) The applicant shall also produce the original copy of Job card along with a copy of the acknowledgement/receipt issued while handing over the application seeking employment by the Secretary Panchayat or Programme Officer or any other authority identified by the Government along with the application for un-employment allowance.

# 5) Procedure for verification of claim:-

- (1) On receipt of the application, Secretary of the Halqa Panchayat concerned shall verify the claim made by the applicant and certify the actual days for which the unemployment allowance has to be paid, after a thorough cross verification of the job card register, Employment Register, Management Information system, of the Mahatma Gandhi National Rural Employment Guarantee Scheme and Muster Rolls. If Secretary Panchayat is satisfied that the applicant had duly submitted application for employment under the scheme but was not provided the job within prescribed time limit as envisaged in sub section (1) of section 7 of the Act and that applicant is entitled for payment of unemployment allowance, he/she shall forward the application to the Programme officer along with his remarks within 3 days from the receipt of the application.
- (2) The Programme Officer based on the receipt of the application and the justification of the Secretary of the Halqa Panchayat shall independently appraise the facts and the situation and based on the merits of the claim; submit all such claims within 3 working days from the receipt of the report from the Secretary Panchayat to Additional District Programme Coordinator along with recommendation for payment of unemployment allowance to the applicant.
- (3) The Additional District Programme Coordinator upon satisfying himself/herself of the legitimacy of the claim and verification done thereof will issue appropriate order based on the merit of the claims and cause payment of the un-employment allowance to the applicant through the concerned Halqa Panchayat within 5 days from the receipt of recommendation from the Programme Officer. The order shall be communicated to the applicant seeking unemployment allowance and also the person/persons responsible for creating the liability leading to the payment of unemployment allowance.
- (4) If the Additional District Programme Coordinator rejects the demand, he/she shall record the reasons for rejection and intimate the same to the applicant in writing from receipt of recommendation from the Programme Officer along with intimation to the District Programme Coordinator/DDC with a copy to concerned Programme Officer who shall display the same on the notice board of his office.

#### 6). Procedure for payment of Unemployment Allowance:

(1) When the claim is found to be genuine, the claimant shall be paid an amount equivalent to one-fourth of the prevalent wage rate for the first thirty days of the financial year and one-half of the wage rate for the remaining period of the financial year.

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- (2) The Program Officer will meet the required expenses from the amount earmarked for the purpose by the Government, placed with the mission at UT level in a Separate State Nodal Account (SNA). The department on receiving the claim from the Additional District Programme Coordinator, shall authorize the amount to the concerned District Programme Coordinator/ Additional District Programme Coordinator for effecting payments to applicants through PFMS by generating the FTOs through the Programme officer out of funds available in SNA created for the purpose of Unemployment Allowance. The DPC/ADPC/Programme Officer shall in no case make payment of Unemployment Allowance out of the fund received from the Central or Union Territory Government meant for the implementation of the Scheme.
- 7. Grounds for rejection of claims of Un-employment Allowance. The liability of the Union Territory Government to pay Unemployment Allowance to a claimant during any financial year shall cease in the following conditions:-
  - (i) When the applicant is directed by the Halqa Panchayat or Secretary Panchayat or Gram Rozgar Sahayak or Program Officer of the block to report for work either by himself/herself or to depute at least one adult member of his/her household; or
  - (ii) When the period for which employment sought comes to an end and no member of the household of the applicant has turned up for employment; or
  - (iii) When the adult member(s) of the household of the applicant have received a total of at least 100 days of work within the financial year; or
  - (iv) When the household of the applicant has earned as much from the wages and Unemployment allowance taken together which is equal to the wages for 100 days of work during the financial year.
- **8. Appeals:-** (1) Any person aggrieved by the order of the Additional District Programme Coordinator may file an appeal in writing in Form No.2 within thirty days of the receipt of such order to the District Programme Coordinator and such appeal shall be disposed off within a period of fifteen (15) days by him/her after conducting a summary enquiry.
  - (2) Recoveries, from whomsoever concerned, consequent to the order of the appellate authority, shall be effected by the Programme Officer by recovering the amount in lump or in equal monthly installments from the salary in the case of permanent employees or from the wage in the case of contract employees at the rate fixed by the Programme Officer, by initiating revenue recovery process.

# 9. Maintenance of Accounts of Employment of Labourers and Expenditure.

The Block and the Panchayat Offices shall maintain a register of all the works sanctioned, executed and completed. They shall also maintain a register for the Unemployment Allowance recording all the allowances that are to be paid or have been paid. This information will be reported by the Panchayat and Block Office in the same Performa

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annexed with these rules, which the Program Officer will compile and then forward a copy to the Additional District Program Coordinator (DPC). The Additional District Program Coordinator (ADPC) shall compile the data given and generate an annual report as per format given in the MIS and also forward a copy to the Commissioner MGNREGS.

By order of the Government of Jammu and Kashmir,

Sd/-

(Dr. Shahid Iqbal Choudhary) IAS Secretary to the Government

No: -RD-NRGA/108/2023-02

Dated: 2 .08.2024

# Copy to the: -

- 1. Learned Advocate General J&K.
- 2. All Financial Commissioners (Additional Chief Secretaries).
- 3. Director General of Police, J&K.
- 4. Director General, J&K, Institute of Management, Public Administration and Rural Development.
- 5. All Principal Secretaries to the Government.
- 6. Principal Secretary to the Lieutenant Governor.
- 7. Principal Resident Commissioner, J&K Government, New Delhi.
- 8. Joint Secretary (J&K) Ministry of Home Affairs, Government of India.
- 9. Joint Secretary (RE) Ministry of Rural Development, Government of India.
- 10. All Commissioners/Secretaries to the Government.
- 11. Chief Electoral Officer, J&K.
- 12. Chairman, Special Tribunal, J&K
- 13. Divisional Commissioner, Kashmir/Jammu.
- 14. All Deputy Commissioners.
- 15. All Heads of Department/Managing Directors/PSUs/Autonomous Bodies/Secretary, Advisory Boards.
- 16. Director (MGNREGA) MoRD Government of India.
- 17. Director Information, J&K.
- 18. Secretary, JKPSC/SSB/BoPEE.
- 19. Director Archives, Archeology and Museums, J&K.
- 20. Secretary, J&K Academy of Art, Culture and Languages.
- 21. General Manager, Government Press, Jammu/Srinagar.
- 22. Private Secretary to the Chief Secretary.
- 23. Private Secretary to Advisory (B) to Lieutenant Governor.
- 24. Private Secretary to Commissioner/Secretary to the Government, GAD
- 25. Private Secretary to the Secretary in the department of RD & PR for information of Secretary (Commissioner MGNREGA).
- 26. Government order/Stock file/Website.

Waseem Raja (JKAS)

Additional Secretary to Government

### Form No.1

# (See sub-rule (i) of rule 4)

# APPLICATION FOR UNEMPLOYMENT ALLOWANCE

Jammu & Kashmir Mahatma Gandhi National Rural Employment Guarantee Scheme Unemployment Allowance Rules, 2024.

Name of Halqa Panchayat -	Application No/Year
Name of Block –	

Sl. No	Particulars	Details
1	Name	
2	Address	
3	Job Card No	
4	Aadhaar No.	
5	Name of the bank in which account opened with Account No.	8
6	No. of days of job already received during the year	
7	Amount received in the bank account as Unskilled Wages	
8	Date on which Job demanded	
9	No. of days of job demanded	
10	Whether advance date requested	Yes/No
11	If yes, advance date	
12	Whether dated receipt issued for the job demanded attached	Yes/No
13	If no, reasons thereof	
	14 Report of the Halqa P	anchayat Secretary with signature
	/	
	15. Recommendation	on of the Programme Officer

16. Award of the Additional District Programme Coordinator with signature {Rule 5(iii &iv)} (To be prepared in duplicate – one copy to be served to the applicant)

If allowance is awarded, mention whether Government or Official/Panchayat functionaries are liable to pay.

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Name and Signature of the Applicant

Date:

# (See rule 8)

# APPLICATION FOR FILING APPEAL BEFORE THE DISTRICT PROGRAMME CO-ORDINATOR Jammu & Kashmir Mahatma Gandhi National Rural Employment Guarantee Scheme Unemployment Allowance Rules, 2024

Name of Halqa Panchayat -	Appeal No/Year
Name of Block –	

Sl. No	Particulars	Details
1	Name	
2	Address	
3	Job Card No	
4	Date on which application for unemployment allowance filed before Halqa Panchayat Secretary	
5	Whether recommendation of Programme Officer enclosed	
6	Whether copy of the award of Additional District Program Coordinator enclosed	Yes/No
6	Justifications for filing the Appeal	
	Findings of the D	District Programme Coordinator

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Place:

Name and Signature of the Officer

Date:

# ANNEXURE REGISTER (See rule 9)

# MONTHLY STATEMENT OF THE DETAILS OF UNEMPLOYMENT ALLOWANCE Jammu & Kashmir Mahatma Gandhi National Rural Employment Guarantee Scheme Unemployment Allowance Rules, 2024

SI. No	Name of Worker	Date and number of days for which unemployment allowance paid		Rate at which Allowance	Total amount paid	Reasons for not providing work	Signature of Halqa Panchayat	
		From	То	Number of Days	given			Secretary
								*

Place:	
Date:	
	Name and Signature of the Secretary of the
	Halqa Panchayat
	(Office Seal)